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WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1981

ENROLLED

SENATE BILL NO. 81

(By Mr. Jones: M. Merchand, et al)

PASSED April 9, 1981
In Effect Yelly 1, 1981

ENROLLED Senate Bill No. 81

(By Mr. Jones, Mr. Moreland, Mr. Galperin and Mr. Huffman)

[Passed April 9, 1981; in effect July 1, 1981.]

AN ACT to repeal article eleven, chapter fifty-one; to amend and reenact sections one-a and four, article five, chapter twenty-seven; to amend and reenact chapter twenty-nine by adding thereto a new article, designated article twenty-one; to amend and reenact section one, article five, chapter forty-nine; to amend and reenact section three, article four, chapter fifty: to amend and reenact section four, article four-a, chapter fifty-three; and to amend and reenact section one, article three and section twenty-two, article twelve of chapter sixty-two; all of the code of West Virginia, one thousand nine hundred thirty-one, as amended; all relating to the establishment of a public defender system for the representation of indigent persons; amending certain code sections to reflect the repeal of article eleven, chapter fifty-one of the code and resultant code references; setting forth legislative findings and a declaration of purpose; definition establishing the West Virginia public legal services council; defining the membership of the council and providing for the method of appointment, terms of office, and the status of members of the council; providing for selection of a chairman of such council; defining a quorum; allowing for the removal and resignation of members of the council; requiring quarterly meetings; providing for compensation of members; prohibiting participation of members in certain instances; describing the purpose and duties of the council; describing the position of executive director; providing for the hiring of employees; compensation of executive director and employees; setting forth the powers,

duties, and limitations of the council; establishing a criminal law research center, an accounting and auditing division, and an appellate advocacy division; describing the functions of the criminal law research center; creating public defender corporations and providing for the activation of such corporations; establishing regional and local panels of attorneys and describing the method of appointment and order of appointing the public defender office, panel attorneys, and others; requiring notification of intent to apply for financial assistance in certain instances; providing for plans for legal representation and the form and content of such plans; requiring the review of plans by circuit judges; describing the responsibilities of the council upon receipt of applications; providing for approval of program and budget and funding by loans and grants; requiring records and submission of vouchers; describing the method of payment, rates of compensation and limits thereon; describing the contents of vouchers; limiting the use of funds; describing the board of directors of a public defender corporation and the appointment of members thereof; providing for the composition of the board and meetings and duties thereof; allowing expenses of members to be paid; establishing a method of determining maximum income levels and other eligibility guidelines; providing for the use of form affidavits; allowing inquiry by the court and denial of services in some instances; providing for repayment; limiting remedies against affiants; setting forth when public defenders and assistant public defenders are prohibited from outside practice of law; requiring certain records and reports; and providing for audits of public defender corporations.

Be it enacted by the Legislature of West Virginia:

That article eleven, chapter fifty-one be repealed; that sections one-a and four, article five, chapter twenty-seven be amended and reenacted; that chapter twenty-nine be amended by adding thereto a new article, designated article twenty-one; that section one, article five, chapter forty-nine be amended and reenacted; that section three, article four, chapter fifty be amended and reenacted; that section four, article four-a, chapter fifty-three be amended and reenacted; that section one, article three and section twenty-two, article twelve, chapter sixty-two be amended and reenacted, all of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all to read as follows:

CHAPTER 27. MENTALLY ILL PERSONS.

ARTICLE 5. INVOLUNTARY HOSPITALIZATION.

§27-5-1a. Appointment of attorney to aid prosecutor; certification of performance; fee.

- 1 If, in any case, the prosecuting attorney and his assistants in 2 a county in which there is a state mental health hospital are
- 2 unable to get due to a hundergame number of ages brough
- 3 unable to act due to a burdensome number of cases brought
- 4 under this article, the circuit court shall appoint some
- 5 competent practicing attorney to act in that case. The court
- 7 supreme court of appeals the performance of that service
- 8 when completed and may allow the attorney a reasonable fee
- $9 \hspace{0.1in}$ not to exceed the amount allowed for attorneys in defense of
- 10 needy persons as provided in article twenty-one, chapter
- 11 twenty-nine of this code. Compensation shall be paid out the
- 12 "mental hygiene fund" provided for in section four of this
- 13 article.

§27-5-4. Institution of final commitment proceedings; hearing requirements; release.

- 1 (a) *Involuntary commitment*. Except as provided in 2 section three of this article, no individual shall be
- 3 involuntarily committed to a mental health facility except by
- 4 order entered of record at any time by the circuit court of the
- 5 county wherein such person resides or was found, or if the
- 5 county wherein such person resides of was found, of it the
- 6 individual is hospitalized in a mental health facility located in 7 a county other than where he resides or was found, in the
- 8 county of the mental health facility, and then only after a full
- 9 hearing on issues relating to the necessity of committing an
- 10 individual to a mental health facility: Provided, That if said
- individual objects to the hearing being held in the county
- where the mental health facility is located, the hearing shall
- 13 be conducted in the county of the individual's residence.
- 14 (b) How final commitment proceedings are commenced.
- 15 Final commitment proceedings for an individual may be
- 16 commenced by the filing of a written application under oath
- 17 and the certificate or affidavit is hereinafter provided with the
- 18 clerk of the circuit court or mental hygiene commissioner of
- 19 the county of which the individual is a resident, or where he
- 20 may be found, or the county of the mental health facility, if he
- 21 is hospitalized in a mental health facility located in a county

other than where he resides or may be found by an adult person having personal knowledge of the facts of the case.

- (c) Oath; contents of application; who may inspect application; when application cannot be filed.
- (1) The person making such application shall do so under oath.
- (2) The application shall contain statements by the applicant that he believes because of symptoms of mental illness, mental retardation or addiction, the individual is likely to cause serious harm to himself or others and the grounds for such belief, stating in detail the recent overt acts upon which such belief is based: *Provided*, That no such statement of recent overt acts need be made when the applicant alleges the individual is likely to cause serious harm as a result of having a complete inability to care for himself by reason of mental retardation.
- (3) The written application, certificate, affidavit and any warrants issued pursuant thereto, including any papers and documents related thereto filed with any circuit court or mental hygiene commissioner for the involuntary hospitalization of any individual shall not be open to inspection by any person other than the individual, except upon authorization of the individual or his legal representative or by order of the circuit court, and such records shall not be published except upon the authorization of the individual or his legal representative.
- (4) Applications shall not be filed with regard to individuals who are merely epileptics, mentally deficient or senile.
- (d) Certificate filed with application; contents of certificate; affidavit by applicant in place of certificate.
- (1) The applicant shall file with his application the certificate of a physician or a psychologist stating that in his opinion the individual is mentally ill, mentally retarded or addicted and that because of his mental illness, mental retardation or addiction, the individual is likely to cause serious harm to himself or others if he is allowed to remain at liberty and therefore he should be hospitalized, stating in detail the recent overt acts upon which such conclusion is based: Provided, That no such statement of recent overt acts need be made when the applicant alleges the individual is likely to cause serious harm as a result of having a complete inability to care for himself by reason of mental retardation.

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- (2) A certificate is not necessary only when an affidavit is filed by the applicant showing facts that the individual has refused to submit to examination by a physician or a psychologist.
- (e) Notice requirements; eight days' notice required. Upon 69 receipt of an application, the mental hygiene commissioner or 70 circuit court shall review the application and if it is 71 determined that the facts alleged, if any, are sufficient to 72 warrant involuntary hospitalization, forthwith fix a date for 73 and have the clerk of the circuit court give notice of the 74 75 hearing (1) to the individual, (2) to the applicant or applicants, (3) to the individual's spouse, one of the parents or guardians, 76 or if the individual does not have a spouse, parents or parent 77 or guardian, to one of the individual's adult next of kin: 78 Provided. That such person is not the applicant, (4) to the 79 mental health authorities serving the area, (5) to the circuit 80 court in the county of the individual's residence if the hearing 81 is to be held in a county other than that of such individual's 82 residence, and (6) to the prosecuting attorney of the county in 83 which the hearing is to be held. Such notice shall be served on 84 the individual by personal service of process not less than 85 eight days prior to the date of the hearing, and shall specify 86 the nature of the charges against the individual; the facts 87 underlying and supporting the application of his involuntary 88 commitment; his rights to have counsel appointed for him; 89 90 his right to consult with and be represented by counsel at every stage of the proceedings; and the time and place of the 91 hearing. The notice to the individual's spouse, parents or 92 parent or guardian, the individual's adult next of kin, or to the 93 circuit court in the county of the individual's residence may 94 95 be by personal service of process or by certified or registered mail, return receipt requested, and shall state the time and 96 place of the hearing. 97
 - (f) Examination of individual by court-appointed physican or psychologist; custody for examination; dismissal of proceedings.
 - (1) Except as provided in subsection (3) of this section, within a reasonable time after notice of the commencement of final commitment proceedings is given, the circuit court or mental hygiene commissioner shall appoint a physician or psychologist to examine the individual and report to the circuit court or mental hygiene commissioner his findings as

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the mental condition of the individual and the likelihood of his causing serious harm to himself or others.

- 109 (2) If the designated physician or psychologist reports to 110 the circuit court or mental hygiene commissioner that the 111 individual has refused to submit to an examination, the circuit court or mental hygiene commissioner shall order him 112 to submit to such examination. The circuit court or mental 113 114 hygiene commissioner may direct that the individual be detained or taken into custody for the purpose of an 115 immediate examination by the designated physician or 116 psychologist. All such orders shall be directed to the sheriff of 117 the county or other appropriate law-enforcement officer. 118 After such examination has been completed, the individual 119 shall be released from custody unless proceedings are 120 instituted pursuant to section three of this article. 121
 - (3) If the reports of the appointed physician or psychologist do not confirm that the individual is mentally ill, mentally retarded or addicted and might be harmful to himself or others, then the proceedings for his involuntary hospitalization shall be dismissed.
- 127 (g) Rights of the individual at the final commitment 128 hearing; seven days' notice to counsel required.
 - (1) The individual shall be present at the final commitment hearing and he, the applicant and all persons entitled to notice of such hearing shall be afforded an opportunity to testify and to present and cross-examine witnesses.
 - (2) In the event that the individual has not retained counsel, the court or mental hygiene commissioner at least six days prior to hearing shall appoint a competent attorney, and shall inform the individual of the name, address and telephone number of his appointed counsel.
 - (3) The individual shall have the right to have an examination by an independent expert of his choice and testimony from such expert as a medical witness on his behalf. The cost of such independent expert shall be borne by the individual unless he is indigent.
- 144 (4) The individual shall not be compelled to be a witness 145 against himself.
- 146 (h) Duties of counsel representing individual; payment of 147 counsel representing indigent.
- 148 (1) The counsel representing an individual shall conduct a 149 timely interview, make investigation and secure appropriate

witnesses, and shall be present at the hearing and protect theinterest of the individual.

- (2) Any counsel representing an individual shall be entitled to copies of all medical reports, psychiatric or otherwise.
- (3) The circuit court, by order of record, may allow the attorney a reasonable fee not to exceed the amount allowed for attorneys in defense of needy persons as provided in article twenty-one, chapter twenty-nine of this code.
- (i) Conduct of hearing; receipt of evidence; no evidentiary privilege; record of hearing.
- (1) The circuit court or mental hygiene commissioner shall hear evidence from all interested parties in chamber, including testimony from representatives of the community mental health facility.
- (2) The circuit court or mental hygiene commissioner shall receive all relevant and material evidence which may be offered.
- (3) The circuit court or mental hygiene commissioner shall be bound by the rules of evidence except that statements made to physicians or psychologists by the individual may be admitted into evidence by the physician's or psychologist's testimony notwithstanding failure to inform the individual that this statement may be used against him. Any psychologist or physician testifying shall bring all records pertaining to said individual to said hearing. Such medical evidence obtained pursuant to an examination under this section, or section two or section three of this article, is not privileged information for purposes of a hearing pursuant to this section.
- (4) All final commitment proceedings shall be reported or recorded, whether before the circuit court or mental hygiene commissioner, and a transcript shall be made available to the individual, his counsel or the prosecuting attorney within thirty days, if the same is requested for the purpose of further proceedings. In any case wherein an indigent person intends to pursue further proceedings the circuit court shall, by order entered of record, authorize and direct the court reporter to furnish a transcript of the hearings.
 - (j) Requisite findings by the court.
- 190 (1) Upon completion of the final commitment hearing, and 191 the evidence presented therein, the circuit court or mental

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- hygiene commissioner shall make findings as to whether or not the individual is mentally ill, retarded or addicted and because of his illness, retardation or addiction is likely to cause serious harm to himself or to others if allowed to remain at liberty and is a resident of the county in which the hearing is held or currently is a patient at a mental health facility in such county.
 - (2) The circuit court or mental hygiene commissioner shall also make a finding as to whether or not there is a less restrictive alternative than commitment appropriate for the individual. The burden of proof of the lack of a less restrictive alternative than commitment shall be on the person or persons seeking the commitment of the individual.
 - (3) The findings of fact shall be incorporated into the order entered by the circuit court and must be based upon clear, cogent and convincing proof.
 - (k) Orders issued pursuant to final commitment hearing; entry of order; change in order of court; expiration of order.
 - (1) Upon the requisite findings, the circuit court may order the individual to a mental health facility for an indeterminate period or for a temporary observatory period not exceeding six months.
 - (2) The individual shall not be detained in a mental health facility for a period in excess of ten days after a final commitment hearing pursuant to this section unless an order has been entered and received by the facility.
 - (3) If the order pursuant to a final commitment hearing is for a temporary observation period, the circuit court or mental hygiene commissioner may, at any time prior to the expiration of such period on the basis of a report by the chief medical officer of the mental health facility in which the patient is confined, hold another hearing pursuant to the terms of this section and in the same manner as the hearing was held as if it were an original petition for involuntary hospitalization, to determine whether the original order for a temporary observation period should be modified or changed to an order of indeterminate hospitalization of the patient. At the conclusion of the hearing, the circuit court shall order indeterminate hospitalization of the patient or dismissal of the proceedings.
 - (4) An order for an indeterminate period shall expire of its own terms at the expiration of two years from the date of the

last order of commitment unless prior to the expiration, the department of health, upon findings based on an examination of the patient by a physician or a psychologist, extends the order for indeterminate hospitalization: Provided, That if the patient or his counsel requests a hearing, then a hearing shall be held by the mental hygiene commissioner; or by the circuit court of the county as provided in subsection (a) of this section.

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- (l) Dismissal of proceedings. If the circuit court or mental hygiene commissioner finds that the individual is not mentally ill, mentally retarded or addicted, the proceedings shall be dismissed. If the circuit court or mental hygiene commissioner finds that the individual is mentally ill, mentally retarded or addicted but is not because of such illness, retardation or addiction likely to cause serious harm to himself or others if allowed to remain at liberty, the proceedings shall be dismissed.
- (m) Immediate notification of order of hospitalization. The clerk of the circuit court in which an order directing hospitalization is entered, if not in the county of the individual's residence, shall immediately upon entry thereof forward a certified copy of same to the clerk of the circuit court of the county of which the individual is a resident.
- (n) Consideration of transcript by circuit court of county of individual's residence; order of hospitalization; execution of order.
- (1) If the circuit court or mental hygiene commissioner is satisfied that hospitalization should be ordered but finds that the individual is not a resident of the county in which the hearing is held, and the individual is not currently a resident of a mental health facility, a transcript of the evidence adduced at the final commitment hearing of such individual, certified by the clerk of the circuit court, shall forthwith be forwarded to the clerk of the circuit court of the county of which such individual is a resident, who shall immediately present such transcript to the circuit court or mental hygiene commissioner of said county.
- (2) If the circuit court or mental hygiene commissioner of the county of the residence of the individual is satisfied from the evidence contained in such transcript that such individual should be hospitalized as determined by the standard set forth above, the circuit court shall order the

appropriate hospitalization as though the individual has been brought before the circuit court or its mental hygiene commissioner in the first instance.

- (3) This order shall be transmitted forthwith to the clerk of the circuit court of the county in which the hearing was held who shall execute said order promptly.
- (o) Order of custody to responsible person. In lieu of ordering the patient to a mental health facility, the circuit court may order the individual delivered to some responsible person who will agree to take care of the individual and the circuit court may take from such responsible person a bond in an amount to be determined by the circuit court with condition to restrain and take proper care of such individual until further order of the court.
- (p) Individual not a resident of this state. If the individual found to be mentally ill, mentally retarded or addicted by the circuit court or mental hygiene commissioner is a resident of another state, this information shall be forthwith given to the director of health, who shall make appropriate arrangements for his transfer to the state of his residence conditioned on the agreement of the individual except as qualified by the interstate compact on mental health.
 - (q) Report to the director of health.
- (1) The chief medical officer of a mental health facility admitting a patient pursuant to proceedings under this section shall forthwith make a report of such admission to the director of health.
- (2) Whenever an individual is released from custody due to the failure of an employee of a mental health facility to comply with the time requirements of this article, the chief medical officer of such mental health facility shall forthwith after the release of the individual make a report of the director of health of the failure to comply.
- (r) Payment of some expenses by the state; mental hygiene fund established; expenses paid by the county commission.
- (1) The state shall pay the commissioner's fee and such court reporter fees as are not paid and reimbursed under article twenty-one, chapter twenty-nine of this code out of a special fund to be established within the supreme court of appeals of this state, to be known as the "mental hygiene fund".
- 317 (2) The county commission shall pay out of the county 318 treasury all other expenses incurred in the hearings

- 319 conducted under the provisions of this article whether or not
- 320 hospitalization is ordered, including any fee allowed by the
- 321 circuit court by order entered of record for any physician,
- 322 psychologist and witness called by the indigent individual.

CHAPTER 29. MISCELLANEOUS BOARDS AND OFFICERS.

ARTICLE 21. PUBLIC LEGAL SERVICES.

§29-21-1. Statement of findings and declaration of purpose.

- 1 The Legislature finds and declares that in certain
- 2 proceedings the state is required to provide high quality legal
- 3 assistance to indigent persons who would be otherwise
- 4 unable to afford adequate legal counsel; that providing legal
- 5 representation to those who face an economic barrier to
- 6 adequate legal counsel will serve the ends of justice in
- 7 accordance with rights and privileges guaranteed to all
- 8 citizens by the constitution of the United States of America
- 9 and the constitution of the state of West Virginia; that the
- 10 availability of quality legal assistance reaffirms the faith of
- 11 our citizens in our government of laws; that the present
- 12 system which utilizes appointed counsel is not operating
- 13 satisfactorily in some areas of this state and the Legislature is
- 14 presently unable to determine what system or systems will
- 15 provide the most efficient means for providing legal
- 16 representation; that there is a need to explore alternative
- 17 methods of delivering legal assistance, including the use of
- 18 salaried public defenders complemented by private panel
- 19 attorneys; that innovative programs and pilot projects as well
- 20 as a continuation of the present appointed counsel system are
 - necessary in separate areas of the state to provide information
- 22 and experience upon which to base future legislative action.

§29-21-2. Definitions.

- 1 As used in this article:
- 2 (1) "Council" or "legal services council" means the West
- 3 Virginia public legal services council established under this
- 4 article:
- 5 (2) "Eligible client" means any person who is accused of a
- 6 serious crime, has been convicted of such crime, is a party in a
- 7 juvenile court proceeding, or is the respondent in a
- 8 commitment proceeding, and who is to be afforded legal
- 9 representation under the provisions of this article;
- 10 (3) "Legal representation" or "legal assistance" means the

- 11 provision of any legal services consistent with the purposes 12 and provisions of this article;
- 13 (4) "Outside practice of law" means the provision of legal 14 assistance to a client who is not entitled to receive legal 15 assistance from the employer of the attorney rendering 16 assistance, but does not include, among other activities, 17 teaching, consulting, or performing evaluation;
- 18 (5) "Public defender" means the staff attorney employed 19 on a full-time basis by a public defender corporation who, in 20addition to his direct representation of eligible clients, has administrative responsibility for the operation of the public 21 22 defender corporation: Provided, That the public defender 23 may be a part-time employee if the board of directors of the 24 public defender corporation finds that there are extraordinary circumstances wherein efficient operation 26 requires that no staff attorneys should be employed on a full-time basis, and the council approves such part-time 27 28 employment;
- 29 (6) "Assistant public defender" means a staff attorney 30 hired by the public defender to provide direct representation 31 of eligible clients, and whose salary and status as a full-time 32 or part-time employee are fixed by the board of directors of 33 the public defender corporation;
- 34 (7) "Public defender corporation" or "public defender 35 office" means a corporation created under section nine of this 36 article for the sole purpose of providing legal representation 37 to eligible clients:
- 38 (8) "Serious crime" means:
- 39 (a) a felony;
- (b) a misdemeanor or offense, the penalty for which involves the possibility of confinement or a fine of more than five hundred dollars, or any other offense of a criminal nature which, in the opinion of the court, because of the complexity of the matter, or the youth, inexperience, or mental capacity of the accused, requires representation of the accused by an attorney:
- 47 (c) an act which, except for the age of the person involved, 48 would otherwise be a serious crime; and
- 49 (d) any other charge, including revocation of probation or 50 parole, which involves the possibility of confinement in a 51 penal institution.

§29-21-3. Establishment of West Virginia public legal services council.

- 1 There is hereby created the West Virginia public legal
- services council, for the purpose of facilitating required legal
- representation of indigent persons. The council shall have
- primary responsibility to administer, coordinate and evaluate
- programs for the delivery of legal assistance to eligible
- clients, to monitor the progress of various delivery systems,
- and to recommend improvements. The council shall maintain
- 8 its office at the state capital.

Council; membership, term of office; status; chairman; §**29-21-4**. quorum; removal; resignation; quarterly meetings; compensation and expenses; conflicts of interest.

- 1 The council shall consist of sixteen members
- 2 appointed by the governor, by and with the advice and
- 3 consent of the Senate, one to be appointed from each state
- senatorial district, exclusive of the seventeenth senatorial 4
- district. At least six shall be members of the bar of the 5
- 6 supreme court of appeals, at least six shall not be attorneys,
- 7 and none shall be a full-time employee of the state. The
- 8 membership of the council shall be appointed so as to be
- generally representative of the organized bar, panel attorneys, 9
- public defenders and assistant public defenders, and the 10
- general public. No more than nine members of the council 11
- shall be members of the same political party. 12
- (b) The term of office of each member of the council shall 13
- be four years. Any member appointed to fill a vacancy 14
- occurring prior to the expiration of the term for which such 15
- 16 member's predecessor was appointed shall be appointed for
- the remainder of such term. 17
- (c) The members of the council shall not, by reason of 18 such membership, be deemed officers or employees of the 19 state of West Virginia. 20
- 21 (d) The governor shall select from among the voting 22 members of the council a chairman.
- (e) Eight members shall constitute a quorum to conduct 23 24 business.
- 25 (f) When a member shall fail to appear at three consecutive 26
- meetings of the council or at one half of the meetings held 27
- during a two-year period, the secretary shall notify the
- 28 member and the governor of such fact. A member may not be
- 29 removed unless notice of the basis of removal has been given

- to such member at least thirty days before an action is taken 30
- 31 concerning his removal and the member has been afforded
- 32 the opportunity to contest his removal by making written
- submissions to the governor. 33
- (g) A member may resign at any time by giving written 34 35 notice of his resignation to the governor and to the executive 36 director of the council.
- (h) The council shall meet at least four times during each calendar year at the call of the chairman. The council shall 38 39 also convene upon the call of a majority of the members.
- (i) Each member shall receive a salary of fifty dollars per 40 meeting day as compensation and shall be reimbursed for all 41 42 reasonable and necessary expenses actually incurred in the 43 performance of his duties under this article.
- 44 (j) No member of the council may participate in any 45 decision, action, or recommendation with respect to any matter which directly benefits such member or pertains 46 47 specifically to any firm or organization with which such member is then associated or has been associated within a 48 49 period of two years.

§29-21-5. Purpose and duties of council.

- (a) The council shall have as its principal purpose the 1 development of concepts for improving programs within the 2 3 state for the legal representation of eligible clients.
- (b) The council shall: 4
- (1) provide advice to the executive director of the public 5 6 legal services council;
- (2) review the administrative operations of the council; 7
- (3) evaluate proposed plans of public defender 8 corporations for the provision of legal representation and the 9 10 implementation of such plans;
- (4) provide advisory opinions to the executive director on 11 12 potential conflicts of interest in the representation of indigent persons; 13
- (5) recommend improvements in the various systems 14 15 utilized to provide legal representation to eligible clients;
- 16 (6) review the operations of alternative systems and compare and evaluate the performance and cost of the 17 18 various alternative systems.

§29-21-6. Executive director; duties; employees; compensation.

(a) The governor shall appoint the executive director of 1 2 the council, who shall serve at the will and pleasure of the

- governor. The executive director shall be a qualified administrator as determined by the governor, and may be a member of the bar of the supreme court of appeals. In addition to the executive director there shall be such other employees hired by the executive director as the council determines to be necessary. The executive director shall have such authority and perform such duties as may be required or necessary to effectuate this article. The executive director shall provide supervision and direction to the other employees of the council in the performance of their duties.
- 13 (b) The executive director and employees of the council 14 shall be compensated at rates determined by the council: 15 *Provided*, That the annual salary of the executive director 16 shall not be more than the annual salary of the attorney 17 general.

§29-21-7. Powers, duties, and limitations of public legal services council.

- 1 (a) Consistent with the provisions of this article, the 2 council is authorized to make loans and grants to and 3 contracts with public defender corporations and with 4 individuals, partnerships, firms, corporations, and non-profit 5 organizations, for the purpose of providing legal 6 representation to eligible clients under this article, and to make such other loans, grants and contracts as are necessary 8 to carry out the purposes and provisions of this article.
 - (b) The council is authorized to accept, and employ or dispose of in furtherance of the purposes of this article, any money or property, real, personal, or mixed, tangible or intangible, received by gift, devise, bequest, or otherwise.

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- (c) The council shall establish and the executive director 13 14 or his designate shall operate a criminal law research center as provided for in section eight of this article, and through 15 16 such center shall undertake directly, or by grant or contract, to serve as a clearinghouse for information, to provide 17 training and technical assistance relating to the delivery of 18 19 legal representation, and to engage in research, except that broad general legal or policy research unrelated to direct 20 21 representation of eligible clients may not be undertaken by 22 grant or contract.
 - (d) The council shall establish and the executive director or his designate shall operate an accounting and auditing division to require and monitor the compliance of public

26 defender corporations and their employees with the 27 provisions of this article. This division shall receive all plans and proposals for loans, grants, and contracts, and all 28 29 requisitions for payment, and shall review the same. All such plans and proposals shall be approved or disapproved by the 30 division on the basis of conformity to the provisions of this 31 32 article, and a recommendation shall then be made to the executive director and the advisory board. After review by 33 34 the division, the executive director shall draw requisitions on the state auditor for payment to public defender corporations 35 36 and others, upon proper application under the provisions of this article. The division shall prepare, or cause to be 37 38 prepared, reports concerning the evaluation, inspection, or 39 monitoring of public defender corporations and other 40 grantees, contractors, or persons or entities receiving financial assistance under this article, and shall further carry 41 out the council's responsibilities for records and reports as set forth in section nineteen of this article. 43

44 (e) The council shall establish and the executive director or his designate shall operate an appellate advocacy division 45 for the purpose of prosecuting litigation on behalf of eligible 46 clients in the supreme court of appeals. The executive 47 director or a person designated by him shall be the director of 48 the appellate advocacy division and shall represent eligible 49 clients in only those instances where the trial attorney or 50 other local counsel is unwilling or unable to serve as appellate 51 52 counsel. The executive director is empowered to select and employ staff attorneys to perform the duties prescribed by 53 54 this subsection, the number of such staff attorneys being 55 fixed by the board. The appellate division shall have its own 56 budget as determined appropriate by the council and shall maintain vouchers and records for representation of eligible clients, for record purposes only.

§29-21-8. Criminal law research center established; functions.

- (a) Within the council, there shall be a division known as the criminal law research center which may:
- (1) undertake research, studies and analyses and act as a
 4 central repository, clearinghouse and disseminator of
 5 research materials;
- 6 (2) prepare and distribute a criminal law manual and other 7 materials and establish and implement standard and

- 8 specialized training programs for attorneys practicing
 9 criminal law;
- 10 (3) provide and coordinate continuing legal educational 11 programs and services for attorneys practicing criminal law; 12 and

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- (4) prepare, supplement and disseminate indices and digests of decisions of the West Virginia supreme court of appeals and other courts, statutes and other legal authorities relating to criminal law.
- 17 (b) The services of the criminal law research center shall 18 be offered at reasonable rates or by subscription, and such 19 service shall be provided to prosecuting attorneys and their 20 professional staffs, panel attorneys, and private attorneys 21 engaged in the practice of criminal law on the same basis as 22 such services are provided to public defender corporations, 23 public defenders and assistant public defenders.

§29-21-9. Public defender corporations created; method of activation; activation in certain circuits by operation of law; structure.

- 1 (a) In each judicial circuit of the state, there is hereby 2 created a public body corporate and politic to be known as 3 the "public defender corporation" of the circuit: Provided, 4 That there shall be but one such public defender corporation 5 designated for the twenty-third and thirty-first judicial 6 circuits, which shall serve both circuits. The purpose of such 7 public defender corporations is to provide legal 8 representation in the respective circuits in accordance with 9 the provisions of this article. Except as provided in 10 subsection (b) of this section, a public defender office created 11 by this subsection shall not be activated so as to transact any 12 business or exercise its powers under this article before the 13 first day of April, one thousand nine hundred eighty-two and 14 until or unless the judge of a single judge circuit or the chief 15 judge of a multi-judge circuit or a majority of the active 16 members of the bar in the circuit, shall determine at any time 17 hereafter that there is a need in the circuit to activate the 18 public defender corporation, shall certify such fact to the 19 council in writing, and shall have the activation of the office 20 recommended by the council and approved by the executive director. 21
- 22 (b) The public defender corporations are hereby activated 23 in the first, second, third, seventh, eighth, ninth, eleventh,

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thirteenth, fourteenth, fifteenth, twenty-third and thirty-first 25 combined, twenty-fifth, twenty-eighth and thirtieth judicial circuits. 26

- (c) Public defender offices activated prior to the first day of July, one thousand nine hundred eighty-two shall be 28 structured so as to provide legal representation through salaried staff attorneys, complemented by panels of private attorneys-at-law. On and after the first day of July, one thousand nine hundred eighty-two, public defender offices activated pursuant to this section shall not be confined to a particular method of providing legal representation, but may submit for consideration and approval by the council, programs and plans which represent novel or innovative approaches for the provision of legal representation for eligible clients.
- 39 (d) On and after the first day of July, one thousand nine hundred eighty-two, public defender corporations may 40 merge to form multi-circuit or regional public defender 41 corporations. Applications for mergers shall be subject to the 42 43 review procedures set forth in sections eleven and twelve of this article.

§29-21-10. Panel attorneys; method of appointment.

- (a) In each circuit of the state, the circuit court shall 1 establish and maintain regional and local panels of private attorneys-at-law who shall be available to serve as counsel for 3 eligible clients. The court shall appoint one or more panel 4 5 attorneys in accordance with the provisions of this article, to represent eligible clients in situations where the public 6 defender corporation has not been activated or a public 7 defender is not available to represent such eligible clients. 8
- (b) An attorney-at-law may become a panel attorney and 9 10 have his name placed on the regional or local panel, or both, to serve as counsel for eligible clients, by informing the court 11 that he is willing to serve as such. A prospective panel 12 attorney shall inform the court in writing, on forms provided 13 by the executive director, whether or not he will accept 14 15 appointments generally, and if not, which types of cases described in section fifteen of this article he will not accept 16 appointment in. The attorney shall also indicate whether or 17 not he will accept appointment in adjoining circuits and, if so, 18 the circuits in which he will accept appointments. An 19 20 agreement to accept cases generally or certain types of cases

particularly shall not prevent a panel attorney from declining
an appointment in a specific case.

(c) In all cases where an attorney-at-law is required to be 23 appointed for an eligible client, the appointment shall be 24 made by the circuit judge. In circuits where the public 25 defender corporation is in operation, the judge shall appoint 26 the public defender office. If the appointment of the public 27 defender or his assistant is not appropriate, the court shall 28 appoint a panel attorney from the local panel. If there is no 29 local panel attorney available, the judge shall appoint a panel 30 attorney from the regional panel. If there is no regional panel 31 attorney available, the judge may appoint a public defender 32 from an adjoining circuit when such public defender agrees 33 to the appointment. In circuits where the public defender 34 corporation is not activated, the judge shall first refer to the 35 local panel and then to the regional panel in making 36 appointments, and if an appointment cannot be made from 37 the panel attorneys, the judge may appoint the public 38 defender of an adjoining circuit when such public defender 39 agrees to the appointment. In any circuit, when there is no 40 public defender or assistant public defender, local panel 41 attorney, regional panel attorney, or public defender of an 42 adjoining circuit available, the judge may appoint a qualified 43 private attorney to provide representation, and such private 44 attorney shall be treated as a panel attorney for that specific 45 case. In any given case, the appointing judge may alter the 46 47 order in which he considers attorneys available for appointment if, in his discretion, the case requires particular 48 knowledge or experience on the part of the attorney to be 49 appointed. 50

§29-21-11. Notification of intent to apply for financial assistance.

(a) Any public defender corporation activated after the 1 first day of July, one thousand nine hundred eighty-two and 2 undertaking to apply to the public legal services council for 3 financial assistance for a novel or innovative program to 4 provide legal representation and any public defender corporation proposing a major substantive modification to an existing program is required to notify the council and the 7 circuit judges in the circuit in which the program will deliver 8 legal representation of the intent to apply for such assistance or modification. Such notice shall be given at least fifteen

- days prior to the filing of an application or a proposal for 11 modification. 12
- 13 (b) Notifications shall include a summary description of the proposed program. The summary description shall 14 15 contain the following information:
- 16 (1) the identity of the applicant;
- 17 (2) the geographical location of the proposed program;
- (3) a brief description of the proposed program, general 18
- size or scale, estimated cost, or other characteristics which 19
- will enable the circuit court to determine how the system for 20
- representation of indigents within the circuit may be affected 21
- 22 by the proposed program; and
- (4) the estimated date the public defender corporation 23
- 24expects to formally file an application or modification
- 25 proposal.

§29-12-12. Plans for legal representation; form and content of plan; review by circuit judges.

- 1 (a) Any public defender corporation wishing to take
- 2 advantage of state financial assistance through the council
- must submit an application to the council in the form of a
- plan for providing legal representation to eligible clients. 4
- 5 (b) The plan, which is to be submitted in a form prescribed
- 6 by the executive director, shall contain a specific description
- 7 of the public defender corporation's program, the plans and
- policies to be followed in carrying out the program, and other
- information prescribed by the executive director. The plan
- shall include, but not be limited to, the following: 10
- 11 (1) information exhibiting compliance with the 12 requirements of this article;
- (2) a projection of the annual caseload to be handled by 13 14 the public defender corporation, describing the methods to
- be used to meet objectives; 15
- 16 (3) a description of the staff required for adequate 17 administration of the plan; and
- (4) a description of the facilities and equipment required 18 to provide adequate legal representation of eligible clients. 19
- 20 (c) All applications for state financial assistance through
- the council under the provisions of this article must be 21
- 22 submitted to the circuit judges of the circuit for review prior
- to their submission to the council. 23
- 24 (d) Public defender corporations will include with the
- completed application as submitted to the agency: 25

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- (1) all comments and recommendations made by the circuit judges, along with a statement that such comments have been considered prior to submission of the application; 29
 - (2) where no comments have been received from circuit judges, a statement that the procedures outlined in this section have been followed and that no comments or recommendations have been received.
 - (e) Applications for annual renewal or continuation grants are subject to review upon request of the circuit judges; and applications not submitted to or acted upon by the council within six months after completion of the circuit judges' review are subject to re-review upon request.
 - (f) Comments and recommendations made by a circuit judge with respect to any program are for the purpose of assuring maximum consistency of such programs with local needs for legal representation of indigents.
 - (g) If notification is required under section eleven of this article, a circuit judge will complete review of a program notification within fifteen days after receipt by the judge of the notification. Where the public defender corporation has not received a response to the notification from a circuit judge within the fifteen-day period, the public defender corporation may consider the judge to have waived his opportunity to review and comment on the proposed program or program modification. If a public defender corporation submits a completed application to a circuit judge during the fifteen-day notification review period, the judge will complete review within fifteen days plus the number of days remaining in the fifteen-day notification period. If a public defender corporation submits to a circuit judge a completed application without a prior notification, the judge will complete review of the application within thirty days.
 - (h) In cases where notification is not required, the public defender corporation may expect that a circuit judge will complete review of a completed application within fifteen days.
 - (i) If review of an application is not completed within the time periods prescribed in this section the public defender corporation may consider that the application has been favorably reviewed and may submit the application to the public legal services council for consideration.

§29-21-13. Responsibilities of public legal services council upon receipt of applications for funding.

- 1 (a) If the council receives an application that does not 2 carry evidence that appropriate circuit judges have been 3 given an opportunity to review the application, the council 4 shall return the application to the public defender
- 5 corporation with instructions to fulfill the requirements of
- 6 sections eleven and twelve of this article.
- 7 (b) The council must notify the circuit judges within seven 8 working days of any major action taken on any application 9 that has been reviewed by such judges. Major actions will 10 include program approvals, rejections, returns for
- 11 amendment, deferrals, or withdrawals.
- 12 (c) Where a judge has recommended against approval, or 13 has recommended approval only with specific and major 14 substantive changes, and the council approves the 15 application substantially as submitted, the council will 16 provide the judge with, along with the approval notice, an 17 explanation therefor.

\$29-21-14. Approval of program application and budget; initial funding by loan; records to be kept and vouchers submitted by public defender corporations and panel attorneys; approval and payment; rate of compensation; maximum amount of compensation; contents of voucher.

- (a) Upon approval of a program application by the 1 2 executive director, the amounts of the approved budget and the loans and grants included therein shall be set forth in an approval notice. The total cost to the council will not exceed 4 the amount set forth in the approval notice and the council shall not be obligated to reimburse the public defender corporation for costs incurred in excess of such amount unless and until a program modification has been approved 8 in accordance with the provisions of this article, revising the 9 total costs of the program. 10
- 11 (b) Initial funding of a public defender corporation's 12 program shall be in the form of interest-free loans made by 13 the council to the public defender corporation:
- 14 (1) an equipment loan in a requested amount of up to five 15 thousand dollars plus such additional amount above five 16 thousand dollars as may be approved by the council; and

- (2) an operational loan not to exceed the projected operational costs for the first six months of program operation: *Provided*, That upon subsequent application by the public defender corporation, the operational loan shall be increased to an amount not exceeding the projected operational costs for the full twelve-month period of program operation. Operational loan funds shall be forwarded to the public defender corporation in quarterly installments.
- (c) All public defender corporations shall maintain detailed and accurate records of the time expended by public defenders and assistant public defenders and expenses incurred on behalf of eligible clients. Upon completion of each case, exclusive of appeal, the public defender corporation shall submit to the appointing court a voucher for services which meets the requirements of subsection (h) of this section. After approval by the court, the court shall forward such voucher to the council, with an order of the court approving payment of the amount of the voucher or of such lesser sum to which the court shall believe the public defender corporation to be entitled. Upon receipt of an approved voucher, the council shall credit fifty percent of the face amount of the voucher as a payment on outstanding loans of the public defender corporation: Provided, That upon request of the public defender corporation, a larger percentage may be credited against such loans, or, upon request of the public defender corporation and the approval of the executive director, a smaller percentage may be so credited. All amounts reflected by vouchers and not credited to loans shall be tabulated, and at the end of each month, the executive director shall forward to the public defender corporation a grant equal to such monthly total. The total amount of loan credits and monthly grants shall not exceed the total budget approved for the program.
- (d) All panel attorneys shall maintain detailed and accurate records of the time expended and expenses incurred on behalf of eligible clients, and upon completion of each case, exclusive of appeal, shall submit to the appointing court a voucher for services which meets the requirements of subsection (h) of this section. After approval by the court, the court shall forward such voucher to the council, with an order of the court approving payment of the amount of the voucher or of such lesser sum to which the court shall believe the

59 panel attorney to be entitled. The executive director shall 60 make payment to the panel attorney.

- (e) In each case in which a public defender corporation or a panel attorney provides legal representation under this article, and in each appeal after conviction in circuit court, compensation for actual and necessary services rendered shall be at the following rates:
- (1) for work performed out of court, compensation shall be at the rate of twenty dollars per hour, itemized to the nearest quarter-hour. Out-of-court work shall include, but not be limited to, travel, interviews of clients or witnesses, preparation of pleadings, and pre-hearing or pre-trial research.
- (2) for work performed in court, compensation shall be at the rate of twenty-five dollars per hour, itemized to the nearest quarter-hour. In-court work shall include, but not be limited to, all time spent awaiting hearing or trial if the presence of the attorney is required at the time.
- (3) expenses incurred in providing legal representation, including, but not limited to, necessary expenses for travel, transcripts, salaried or contracted investigative services, and expert witnesses shall be reimbursed to a maximum of five hundred dollars unless the court, for good cause shown, shall have given advance approval to incur expenses for a larger sum.
- (f) The maximum amount of compensation for out-of-court and in-court work under subsection (e) of this section shall be one thousand dollars: *Provided*, That if the eligible client is charged with a felony for which a penalty of life imprisonment may be imposed, upon being advised by counsel that the time expended has reached the one thousand dollar maximum, the court may approve additional compensation for further work at one half the rates provided in subsection (e).
- (g) For purposes of compensation under this section, an appeal to the supreme court of appeals from a circuit court shall be considered a separate case.
- (h) Vouchers submitted under this section shall specifically set forth the nature of the service rendered, the stage of proceeding or type of hearing involved, and the date and place the service was rendered. If the charge against the eligible client for which services were rendered is one of

- 101 several charges involving multiple warrants or indictments,
- 102 the voucher shall indicate such fact and sufficiently identify
- 103 the several charges so as to enable the court to avoid a
- 104 duplication of compensation for services rendered. The
- 105 voucher shall indicate whether the services were rendered by
- 106 a public defender corporation, a local panel attorney, a
- 107 regional panel attorney, or such other private attorney as may
- 108 have been appointed. A voucher submitted to the council
- 109 which is not in conformity with the record-keeping and
- 110 compensation provisions of this article may be returned to
- 111 the court for further review.

§29-21-15. Limitation on use of funds; exceptions.

- 1 (a) Funds made available by the council to public
- 2 defender corporations under this article, either by loan, grant,
- 3 or contract, shall be used to provide legal representation for
- 4 persons accused or convicted of serious crimes, except that
- 5 funds may be used for representation of indigent person in
- 6 the following proceedings:

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- 7 (1) juvenile proceedings, including child neglect and 8 abuse proceedings;
 - (2) mental hygiene proceedings;
- 10 (3) habeas corpus actions brought for the purpose of
- 11 challenging the validity of confinement arising out of
- 12 proceedings involving serious crimes, juvenile proceedings,
- 13 or mental hygiene proceedings;
- 14 (4) prohibition actions brought for the purpose of
- 15 challenging the excessive exercise of authority in a criminal,
- 16 juvenile, or commitment proceeding by a lower tribunal; and
- 17 (5) mandamus actions brought for the purpose of 18 commanding action applicable to criminal, juvenile, or
- 19 commitment proceedings.
- 20 (b) Funds received from another source other than the
- 21 council for the provision of legal representation shall not be
- 22 used by a public defender corporation for purposes
- 23 prohibited by this article.

\$29-21-16. Board of directors of public defender corporation; appointment; composition; meetings; duties of board; expenses.

- 1 (a) The governing body of each public defender
- 2 corporation shall be a board of directors consisting of persons
- 3 who are residents of the area to be served by the public
- 4 defender corporation.

- 5 (1) In multi-county circuits, the county commission of each county within the area served shall appoint a director, 6 who shall not be an attorney-at-law. The president of each county bar association within the area served shall appoint a 9 director, who shall be an attorney-at-law: Provided, That in a county where there is not an organized and active bar 10 association, the circuit court shall convene a meeting of the 11 12 members of the bar of the court resident within the county and such members of the bar shall elect one of their number 13 14 as a director. The governor shall appoint one director, who shall serve as chairman, who may, but need not be, an 16 attorney-at-law, unless such appointment would result in 17 there being an even number of directors, in which event the 18 governor shall appoint two directors, one of whom may be an 19 attorney-at-law.
- (2) In single-county circuits, the manner of selecting 21 directors shall be the same as that described in subdivision (1) 22 of this subsection, except that the county commission shall 23 appoint two directors rather than one, and the bar shall 24 appoint two directors rather than one.
- (b) The board of directors shall have at least four meetings 26 a year. Timely and effective prior public notice of all meetings 27 shall be given, and all meetings shall be public except for 28 those concerned with matters properly discussed in 29 executive session.
- 30 (c) The board of directors shall establish and enforce 31 broad policies governing the operation of the public defender 32 corporation but shall not interfere with any attorney's 33 professional responsibilities to clients. The duties of the 34 board of directors shall include, but not be limited to the 35 following:
- (1) appointment of the public defender and determination 36 37 of the number of assistant public defenders as may be 38 necessary to enable the public defender corporation to 39 provide legal representation to eligible clients; and
- (2) approval of the public defender corporation's budget 40 41 and the fixing of professional salaries; and
- 42 (3) renewal of the employment contract of the public 43 defender on an annual basis except where such renewal is 44 denied for cause: *Provided*. That the board of directors shall 45 have the power at any time to remove the public defender for 46 misfeasance, malfeasance or nonfeasance;

- 47 (d) To the extent that the provisions of chapter thirty-one 48 of this code regarding nonprofit corporations are not 49 inconsistent with this article, the provisions of such chapter 50 shall be applicable to the board of directors of the public 51 defender corporation.
- 52 (e) While serving on the board of directors, no member 53 shall receive compensation from the public defender 54 corporation, but a member may receive payment for normal 55 travel and other out-of-pocket expenses required for 56 fulfillment of the obligations of membership.

§29-21-17. Determination of maximum income levels; eligibility guidelines; use of form affidavit; inquiry by court; denial of services; repayment; limitation on remedies against affiant.

- 1 (a) The council shall establish, in consultation with the 2 commissioner of the department of finance and 3 administration, with the chief justice of the supreme court of 4 appeals, and with the judges of the several circuits, maximum 5 annual income levels for individuals eligible for legal 6 representation under this article. The council shall consider 7 such factors as family size, urban and rural differences, 8 substantial cost-of-living variation, and the cost of available 9 private representation.
- 10 (b) In addition to the maximum annual income level for an area established under subsection (a) of this section, a court shall consider other relevant factors before determining whether a person is eligible to receive legal representation under the provisions of this article. A person whose income exceeds the maximum annual income level may have counsel appointed if the person's circumstances require that eligibility be allowed on the basis of one or more of the following factors:
- 19 (1) Current income prospects, taking into account 20 seasonal variations in income:
- 21 (2) Liquid net assets and other assets which may 22 reasonably be available for the employment of private 23 counsel;
- 24 (3) Fixed debts and obligations, including federal, state 25 and local taxes, and medical expenses;
- 26 (4) Child care, transportation, and other expenses 27 necessary for employment;
- 28 (5) Age or physical infirmity of resident family members;

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- 29 (6) The cost of obtaining private legal representation with 30 respect to the particular matter in which assistance is sought; 31 and
- 32 (7) The consequences for the individual if legal assistance 33 is denied.
- 34 (c) The council shall adopt a simple form affidavit to be completed by persons seeking legal representation, for use by 35 36 courts to determine eligibility. The information obtained 37 shall be preserved by the court for audit by the council. If there is substantial reason to doubt the accuracy of 38 information in the affidavit, the circuit court shall make appropriate inquiry upon the record to determine whether a 40 person is an indigent person entitled to all or any of the legal 41 assistance sought and may deny all or any part of such 42 services to the affiant which the court finds to be within the 43 financial resources of the affiant and may revoke any prior 44 appointment of counsel which the court determines to have 45 been improvidently made. No circuit court shall deny all or 46 47 any part of the services requested by the affiant unless the court shall determine upon the record that such service or 48 49 services, including counsel, are available to the person seeking them and are within the financial resources of such 50 person. Upon the determination that appointment of counsel 51 previously made should be revoked, or that further provision 52 of any other service should be denied, any attorney previously appointed shall be entitled to compensation under 54 55 the provisions of law applicable to such appointment for services already rendered and any other officer of the court 56 57 having previously rendered such services shall likewise be entitled to such compensation, if any, for services already 58 59 rendered as law may provide.
 - (d) Subject to such rules as the supreme court of appeals shall promulgate, the circuit court shall have plenary power in every case in which services are rendered to an indigent person, whether or not services are thereafter denied under this section, to make such order for the repayment of costs and compensation for services granted to such person, either as condition of probation or otherwise, as the court may determine to be reasonable given the financial circumstances of the affiant.
- 69 (e) The making of an affidavit subject to inquiry under this 70 section shall not in any event give rise to criminal remedies

- 71 against the affiant nor occasion any civil action against the
- 72 affiant except for the recovery of costs as in any other case
- 73 where costs may be recovered: Provided, That a person who
- 74 has made an affidavit knowing the contents thereof to be false
- 75 may be prosecuted for false swearing as provided by law.

§29-21-18. Outside practice of law by public defenders.

- 1 (a) No full-time public defender or full-time assistant 2 public defender shall engage in any outside practice of law 3 except as provided in this section.
- 4 (b) A board of directors may permit a full-time public 5 defender or full-time assistant public defender to engage in 6 the outside practice of law for compensation if:
- 7 (1) the public defender or assistant public defender is 8 newly employed and has a professional responsibility to close 9 cases from a previous law practice, and does so as 10 expeditiously as possible; or
- 11 (2) the public defender or assistant public defender is 12 acting pursuant to an appointment made under a court rule or 13 practice of equal applicability to all attorneys in the 14 jurisdiction, and remits to the public defender corporation all 15 compensation received.
- 16 (c) A board of directors may permit a public defender or 17 assistant public defender to engage in uncompensated 18 outside practice of law if the public defender or assistant 19 public defender is acting:
- 20 (1) pursuant to an appointment made under a court rule or 21 practice of equal applicability to all attorneys in the 22 jurisdiction; or
 - (2) on behalf of a close friend or family member; or
- 24 (3) on behalf of a religious, community, or charitable 25 group.

§29-21-19. Records and reports.

- 1 (a) The council is authorized to require such reports as it 2 deems necessary from any public defender corporation 3 receiving financial assistance under this article regarding 4 activities carried out pursuant to this article.
- 5 (b) The council is authorized to prescribe the keeping of 6 records with respect to funds provided by the council and 7 shall have access to such records at all reasonable times for 8 the purpose of insuring compliance with the terms and
- 9 conditions upon which financial assistance was provided.

- 10 (c) The council shall publish an annual report which shall 11 be filed by the council with the governor and the Legislature 12 on or before the thirty-first day of January of each year.
- 13 (d) Copies of all reports pertinent to the evaluation, inspection, or monitoring of any public defender corporation 14 15 receiving financial assistance under this article shall be 16 submitted on a timely basis to such public defender 17 corporation and shall be maintained by the council for a 18 period of at least five years subsequent to such evaluation, 19 inspection, or monitoring. Such reports shall be available for 20 public inspection during regular business hours, and copies 21 shall be furnished, upon request, to interested parties upon 22 payment of such reasonable fees as the agency may establish.

§29-21-20. Audits.

- 1 (a) The accounts of each public defender corporation shall 2 be audited annually. Such audits shall be conducted in 3 accordance with generally accepted auditing standards by 4 the state tax commissioner.
- (b) The audits shall be conducted at the place or places 6 where the accounts of the public defender corporation are normally kept. All books, accounts, financial records, reports, 7 8 files, and other papers or property belonging to or in use by the public defender corporation and necessary to facilitate 9 the audits shall be made available to the person or persons 10 conducting the audits; and full facilities for verifying 11 transactions with the balances and securities held by 12 depositories, fiscal agents, and custodians shall be afforded to 13 any such person. 14
- 15 (c) The report of the annual audit shall be filed with the 16 council and shall be available for public inspection during 17 business hours at the principal office of the public defender 18 corporation. The report of each such audit shall be 19 maintained for a period of at least five years at the office of the 20 council.

§29-21-21. Appointed counsel immune from liability.

- 1 Any attorney who shall provide legal representation under
- 2 the provisions of this article following his appointment by a
- 3 circuit court, and whose only compensation therefor is paid
- 4 under the provisions of this article, shall be immune from
- 5 liability arising from his services in the same manner and to
- 6 the same extent that prosecuting attorneys are immune from
- 7 liability.

CHAPTER 49. CHILD WELFARE.

ARTICLE 5. JUVENILE PROCEEDINGS.

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§49-5-1. Jurisdiction of circuit courts over persons under eighteen years of age; constitutional guarantees; right to counsel; hearings.

1 (a) The circuit court of the county shall have original 2 jurisdiction in proceedings brought under this article.

3 If during a criminal proceeding against a person in any 4 court, it shall be ascertained or shall appear that the person is 5 under the age of nineteen years and was under the age of eighteen years at the time of the alleged offense, the matter 7 shall be immediately certified to the juvenile jurisdiction of 8 the circuit court, and the circuit court shall assume jurisdiction of the case in the same manner as cases originally 9 instituted in the circuit court by petiton: *Provided*, That for 10 violation of a traffic law of West Virginia, magistrate courts 11 shall have concurrent jurisdiction with the circuit court, and 12 13 persons under the age of eighteen years shall be liable for punishment for violation of such traffic laws in the same 14 15 manner as adults except that magistrate courts shall have no 16 jurisdiction to impose a sentence of confinement for the 17 violation of traffic laws.

As used in this section, "violation of a traffic law of West Virginia" means violation of any law contained in chapters seventeen-a, seventeen-b, seventeen-c and seventeen-d of this code except sections one and two, article four (hit and run) and sections one (negligent homicide), two (driving under influence of alcohol, controlled substances or drugs) and four (reckless driving), article five, chapter seventeen-c of this code.

- (b) Any child shall be entitled to be admitted to bail or recognizance in the same manner as a person over the age of eighteen years and shall have the protection guaranteed by article three of the constitution of West Virginia.
- 30 (c) The child shall have the right to be effectively represented by counsel at all stages of proceedings under the provisions of this article. If the child, parent or custodian executes an affidavit showing that he cannot pay for an attorney appointed by the court or referee, the court shall appoint counsel, to be paid as provided for in article twenty-one, chapter twenty-nine of this code.

37 (d) In all proceedings under this article, the child shall be 38 afforded a meaningful opportunity to be heard, including the 39 opportunity to testify and to present and cross-examine 40 witnesses. In all such proceedings the general public shall be 41 excluded except persons whose presence is requested by a 42child or respondent and other persons the court finds to have 43 a legitimate interest.

44 Except as herein modified, at all adjudicatory hearings, the 45 rules of evidence applicable in criminal cases shall apply, 46 including the rule against written reports based upon hearsay. Unless otherwise specifically provided in this 47 48 chapter, all procedural rights afforded adults in criminal 49 proceedings shall be applicable. Extra-judicial statements 50 other than res gestae statements by a child under sixteen 51 years of age, made to law-enforcement officials or while the 52 child is in custody and outside the presence of the child's counsel shall not be admissible. A transcript or recording 53 shall be made of all transfer, adjudicatory and dispositional 54 55 hearings. At the conclusion of any hearing, the court shall 56 make findings of fact and conclusions of law, and the same 57 shall appear of record.

58 (e) The court reporter shall furnish a transcript of the relevant proceedings to any indigent child whe seeks review 59 60 of any proceeding under this article if an affidavit is filed stating that the child and his parent or custodian are unable to 61 pay therefor. 62

CHAPTER 50. MAGISTRATE COURTS.

ARTICLE 4. PROCEDURE BEFORE TRIAL.

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§50-4-3. Appointment of counsel in criminal proceeding.

1 In any criminal proceeding in a magistrate court in which the applicable statutes authorize a sentence of confinement 2 3 the magistrate shall forthwith advise a defendant of his right to counsel and his right to have counsel appointed if such 4 defendant cannot afford to retain counsel. In the event a 5 6 defendant requests that counsel be appointed and executes an affidavit that he is unable to afford counsel, the magistrate 7 shall stay further proceedings and shall request the judge of 8 9 the circuit court, or the chief judge thereof if there is more than one judge of the circuit court, to appoint counsel. Such 10 judge shall thereupon appoint counsel. If there is no judge 11 sitting in the county at the time of the request then the clerk

- 13 of the circuit court shall appoint counsel from a list of
- 14 attorneys in accordance with the rules established by such
- 15 judge of the circuit court. Counsel shall be paid for his
- 16 services and expenses in accordance with the provisions of
- 17 article twenty-one, chapter twenty-nine of this code.

CHAPTER 53. EXTRAORDINARY REMEDIES.

ARTICLE 4A. POST-CONVICTION HABEAS CORPUS.

§53-4A-4. Inability to pay costs, etc.; appointment of counsel; obtaining copies of record or records in criminal proceedings or in a previous proceeding or proceedings to secure relief; payment of all costs and expenses; adjudging of costs.

(a) A petition filed under the provisions of this article may 1 2 allege facts to show that the petitioner is unable to pay the 3 costs of the proceeding or to employ counsel, may request 4 permission to proceed in forma pauperis and may request the 5 appointment of counsel. If the court to which the writ is 6 returnable (hereinafter for convenience of reference referred 7 to simply as "the court," unless the context in which used 8 clearly indicates that some other court is intended) is satisfied 9 that the facts alleged in this regard are true, and that the 10 petition was filed in good faith, and has merit or is not 11 frivolous, the court shall order that the petitioner proceed in 12 forma pauperis, and the court shall appoint counsel for the 13 petitioner. If it shall appear to the court that the record in the 14 proceedings which resulted in the conviction and sentence, 15 including, but not limited to, a transcript of the testimony 16 therein, or the record or records in a proceeding or 17 proceedings on a prior petition or petitions filed under the 18 provisions of this article, or the record or records in any other 19 proceeding or proceedings instituted by the petitioner to 20 secure relief from his conviction or sentence, or all of such 21 records, or any part or parts thereof, are necessary for a 22 proper determination of the contention or contentions and 23 grounds (in fact or law) advanced in the petition, the court 24 shall, by order entered of record, direct the state to make 25 arrangements for copies of any such record or records, or all 26 of such records, or such part or parts thereof as may be 27 sufficient, to be obtained for examination and review by the 28 court, the state and the petitioner. The state may on its own 29 initiative obtain copies of any record or records, or all of the

records, or such part or parts thereof as may be sufficient, as aforesaid, for its use and for examination and review by the court and the petitioner. If, after judgment is entered under the provisions of this article, an appeal or writ of error is 33 34 sought by the petitioner in accordance with the provisions of section nine of this article, and the court which rendered the 35 36 judgment is of opinion that the review is being sought in good faith and the grounds assigned therefor have merit or are not frivolous, and such court finds that the petitioner is unable to 39 pay the costs incident thereto or to employ counsel, the court 40 shall, upon the petitioner's request, order that the petitioner proceed in forma pauperis and shall appoint counsel for the 41 42 petitioner. If an appeal or writ of error is allowed, whether upon application of the petitioner or the state, the reviewing 43 44 court shall, upon the requisite showing the request as aforesaid, order that the petitioner proceed in forma pauperis 45 46 and shall appoint counsel for the petitioner. If it is 47 determined that the petitioner has the financial means with 48 which to pay the costs incident to any proceedings hereunder and to employ counsel, or that the petition was filed in bad 49 50 faith or is without merit or is frivolous, or that review is being sought or prosecuted in bad faith or the grounds assigned 51 therefor are without merit or are frivolous, the request to 52 53 proceed in forma pauperis and for the appointment of counsel shall be denied and the court making such 54 determination shall enter an order setting forth the findings 55 pertaining thereto and such order shall be final. 56

(b) Whenever it is determined that a petitoner shall 57 proceed in forma pauperis, all necessary costs and expenses 58 incident to proceedings hereunder, originally, or on appeal 59 pursuant to section nine of this article, or both, including, but 60 not limited to, all court costs, and the cost of furnishing 61 62transcripts, shall, upon certification by the court to the state 63 auditor, be paid out of the treasury of the state from the appropriation for criminal charges. Any attorney appointed 64 in accordance with the provisions of this section shall be paid 65 66 for his services and expenses in accordance with the provisions of article twenty-one, chapter twenty-nine of the 67 code. All costs and expenses incurred incident to obtaining 68 69 copies of any record or records, or all of the records, or such part or parts thereof as may be sufficient, as aforesaid, for examination and review by the court, the state and the

72 petitioner, shall, where the petitioner is proceeding in forma pauperis, and the court orders the state to make 73 arrangements for the obtaining of same or the state obtains 74 the same on its own initiative, be paid out of the treasury of 75 the state, upon certification by the court to the state auditor, 76 77 from the appropriation for criminal charges. All such costs, expenses and fees shall be paid as provided in this subsection 78 (b) notwithstanding the fact that all proceedings under the 79 provisions of this article are civil and not criminal in 80 character. In the event a petitioner who is proceeding in 81 82 forma pauperis does not substantially prevail, all such costs, expenses and fees shall be and constitute a judgment of the 83 84 court against the petitioner to be recovered as any other judgment for costs. 85

86 (c) In the event a petitioner who is not proceeding in 87 forma pauperis does not substantially prevail, all costs and expenses incurred incident to obtaining copies of any record 88 89 or records, or all of the records, or such part or parts thereof as 90 may be sufficient, as aforesaid, for examination and review by 91 the court, the state and the petitioner, shall, where the court 92 orders the state to make arrangements for the obtaining of same or the state obtains the same on its own initiative, be 93 94 and constitute a judgment of the court against the petitioner 95 to be recovered as any other judgment for costs. In any case 96 where the petitioner does not proceed in forma pauperis, the 97 court shall adjudge all costs and expenses to be paid as shall seem to the court to be right, consistent with the immediately 98 preceding sentence of this subsection (c) and with the 99 provisions of chapter fifty-nine of this code, as amended. 100

CHAPTER 62. CRIMINAL PROCEDURE.

ARTICLE 3. TRIAL OF CRIMINAL CASES.

§62-3-1. Time for trial; depositions of witnesses for accused; counsel, copy of indictment, and list of jurors for accused; remuneration of appointed counsel.

- When an indictment is found in any county, against a person for a felony or misdemeanor, the accused, if in custody, or if he appear in discharge of his recognizance, or voluntarily, shall, unless good cause be shown for a continuance, be tried at the same term. If any witness for the
- 6 accused be a nonresident of the state, or absent therefrom in
- 7 any service or employment, so that service of a subpoena

cannot be had upon him in this state, or is aged or infirm so 9 that he cannot attend upon the court at the trial, the accused may present to the court in which the case is pending, or to 10 the judge thereof in vacation, an affidavit showing such facts, 11 and stating therein what he expects to prove by any such 12 witness, his name, residence, or place of service or 13 14 employment; and if such court or judge be of the opinion that the evidence of any such witness, as stated in such affidavit, is 15 necessary and material to the defense of the accused on his 16 trial, an order may be made by such court or judge for the 17 taking of the deposition of any such witness upon such notice 18 19 to the prosecuting attorney, of the time and place of taking the same, as the court or judge may prescribe; and in such 20 order the court or judge may authorize the employment of 21 22 counsel, practicing at or near the place where the deposition is to be taken, to cross-examine the witness on behalf of the 23 24state, the reasonable expense whereof shall be paid out of the treasury of the state, upon certificate of the court wherein the 25 case is pending. Every deposition so taken may, on the 26motion of the defendant, so far as the evidence therein 27 contained is competent and proper, be read to the jury on the 28 29 trial of the case as evidence therein. A court of record may appoint counsel to assist an accused in criminal cases at any 30 time upon request. A copy of the indictment and of the list of 31 the jurors selected or summoned for his trial, as provided in 32 section three of this article, shall be furnished him, upon his 33 34 request, at any time before the jury is impaneled. In every case where the court appoints counsel for the accused and the 35 36 accused presents an affidavit showing that he cannot pay therefor, the attorney so appointed shall be paid for his 37 services and expenses in accordance with the provisions of 38 article twenty-one, chapter twenty-nine of this code.

ARTICLE 12. PROBATION AND PAROLE.

§62-12-22. Appointment of counsel for parole violators; authority to appoint; payment of counsel.

- 1 Any person accused of a violation of his parole, as set forth
- 2 in this article, may be represented by counsel at any hearing
- 3 held for the purpose of determining whether his parole
- 4 should be revoked. In the event the person accused of a
- 5 violation of his parole is unable to pay for counsel and desires
- 6 to have counsel appointed for him, he shall present his

7 application for the appointment of counsel and an affidavit 8 reflecting his inability to pay for such counsel to the circuit 9 court in the county in which such person is confined or in the 10 county in which the hearing is to be held for the purpose of 11 determining whether his parole should be revoked, or to the 12 judge thereof in vacation. If it appears to the satisfaction of 13 the court or judge that such person is in fact unable to pay for 14 counsel, such court or judge may appoint counsel to 15 represent such person. Counsel so appointed shall be paid for

16 his services and expenses in accordance with the provisions17 of article twenty-one, chapter twenty-nine of this code.

The Joint Committee on Enrolled Bills hereby certifies that
the foregoing bill is correctly enrolled.
R. P. Bush
Chairman Senate Committee
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Janua Elithillow
Chrisman House Committee
Chairm d n House Committee
Originated in the Senate.
To take effect July 1, 1981.
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